

ECR-2025-3515

Ban gambling advertising an harm	nd implement the recommendations of the committee on gambling							
Party:	Australian Greens							
Summary of proposal:								
	ng to implement recommendations from the <i>Inquiry into online those experiencing gambling harm</i> ¹ as follows:							
Component 1:								
	million in capped funding to develop a comprehensive national strategy llaboration with states and territories.							
 recommendation 4: \$5 m harm. 	· · · · · · · · · · · · · · · · · · ·							
	nillion in capped funding to resource the Australian Gambling Research es and effects of gambling harm.							
Component 2:								
	blish a national gambling regulator, to address regulatory inconsistencies roach to gambling laws, alongside monitoring online gambling and 							
Component 3:								
recommendation 6: colle	ct de-identified customer data for regulatory oversight and research.							
 recommendation 23: em for breaches. 	power the regulator with enforcement powers and significant penalties							
• recommendation 26: wo	rk with the government to ban gambling advertising across all platforms.							
Component 4:								
	ecovery for investments to improve nationwide prevention, early and rehabilitation programs.							
Additional information (base	ed on further advice provided):							
Addition to component 1 an	d 4:							
	that would be non-ongoing, not indexed and distributed evenly over eriod relevant to the start date.							
Addition to component 2:								

¹ You win some, you lose more – Parliament of Australia

 recommendation 3: the resourcing is equivalent to the Australian Charities and Not-for-profits Commission (ACNC), enabling inspectors in every state and territory. The funding would be allocated on an ongoing basis.

The proposal would start on 1 July 2026.

Costing overview

The proposal would be expected to decrease the fiscal and underlying cash balances by around \$171 million over the 2025-26 Budget forward estimates period (see Table 1). This impact reflects an increase in departmental expenses.

The proposal would be expected to have an impact beyond the 2025-26 Budget forward estimates period. A breakdown of the financial implications (including separate public debt interest (PDI) tables) over the period to 2035-36 is provided at Attachment A.

The Parliamentary Budget Office (PBO) has not made any assessment as to whether the specified funding would be sufficient to meet the objectives of the proposal. Further, the PBO has not made any assessments regarding the feasibility of the policy including any legal implications / constraints², negotiations with states and territories, potential revenue generated from the regulator (from penalties), and the transfer of any existing functions of Government into the new online gambling regulator.

Table 1: Ban gambling advertising and implement the recommendations of the committee on gambling harm – Financial implications (\$m)^{(a)(b)}

	2025-26	2026-27	2027-28	2028-29	Total to 2028-29
Fiscal balance	-	-61.3	-54.5	-54.7	-170.5
Underlying cash balance	-	-61.3	-54.5	-54.7	-170.5

(a) A positive number represents an increase in the relevant budget balance; a negative number represents a decrease.(b) PDI impacts are not included in the totals.

Indicates nil.

Key assumptions

The PBO has made the following assumptions in costing this proposal.

- For components 1 and 4, capped funding is evenly distributed over four years relevant to the policy start date.
- For component 2, under recommendation 3, resourcing for the national regulator would be equivalent to the 2023-24 staffing level of the ACNC (142 staff) held constant for the duration of the policy.
- For component 3, there would be no additional financial impacts.
 - All legislative and regulatory changes would be in place from 2026-27.

² This includes the legislative jurisdiction for the policy domestically and internationally.

Methodology

- Components 1 and 4, are capped at a fixed amount and distributed evenly over the forward estimates period, unindexed, from the commencement date.
- Component 2, the financial implications were calculated using the PBO's departmental cost calculator based on the ASL as identified in key assumptions, indexed by Wage Cost Index 3 less an efficiency dividend. Provision was made for start-up costs in the year of commencement.
- Component 3, no financial costs were allocated across the medium term.

Financial implications were rounded consistent with the PBO's rounding rules.³

Data sources

Australian Charities and Not-for-profits Commission (2024) <u>ACNC Annual Report 2023-24 | ACNC</u>, accessed 15 May 2024.

Commonwealth of Australia (2025) *Pre-election Economic and Fiscal Outlook 2025,* Commonwealth of Australia.

³ <u>https://www.pbo.gov.au/for-parliamentarians/how-we-analyse/pbo-rounding-rules</u>

Attachment A – Ban gambling advertising and implement the recommendations of the committee on gambling harm – Financial implications

	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	2031-32	2032-33	2033-34	2034-35	2035-36	Total to 2028-29	Total to 2035-36
Payments													
Departmental	Departmental												
Component 1 - Recommendation 2	-	-2.5	-2.5	-2.5	-2.5	-	-	-	-	-	-	-7.5	-10.0
Component 2 - Recommendation 3	-	-31.2	-24.4	-24.6	-25.0	-25.3	-25.6	-25.9	-26.3	-26.6	-26.9	-80.2	-261.8
Component 1 - Recommendation 4	-	-1.3	-1.3	-1.3	-1.3	-	-	-	-	-	-	-3.9	-5.2
Component 1 - Recommendation 5	-	-1.3	-1.3	-1.3	-1.3	-	-	-	-	-	-	-3.9	-5.2
Component 3 - Recommendations 6, 23 and 26	-	-	-	-	-	-	-	-	-	-	-	-	-
Component 4 - Recovery program funding	-	-25.0	-25.0	-25.0	-25.0	-	-	-	-	-	-	-75.0	-100.0
Total – payments	-	-61.3	-54.5	-54.7	-55.1	-25.3	-25.6	-25.9	-26.3	-26.6	-26.9	-170.5	-382.2
Total (excluding PDI)	-	-61.3	-54.5	-54.7	-55.1	-25.3	-25.6	-25.9	-26.3	-26.6	-26.9	-170.5	-382.2

Table A1: Ban gambling advertising and implement the recommendations of the committee on gambling harm – Fiscal and underlying cash balances (\$m)^(a)

(a) A positive number for the fiscal balance indicates an increase in revenue or a decrease in expenses or net capital investment in accrual terms. A negative number for the fiscal balance indicates a decrease in revenue or an increase in expenses or net capital investment in accrual terms. A positive number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates an increase in payments or net capital investment in cash terms.

- Indicates nil.

Table A2: Ban gambling advertising and implement the recommendations of the committee on gambling harm – Memorandum item: Public Debt Interest (PDI) impacts – Fiscal and underlying cash balances (\$m)^{(a)(b)}

	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	2031-32	2032-33	2033-34	2034-35	2035-36	Total to 2028-29	Total to 2035-36
Fiscal balance	-	-1.4	-4.0	-6.6	-9.3	-11.5	-13.1	-14.9	-16.7	-18.7	-20.8	-12.0	-117.0
Underlying cash balance	-	-1.0	-3.3	-5.9	-8.6	-10.9	-12.7	-14.5	-16.3	-18.2	-20.3	-10.2	-111.7

(a) As this table is presented as a memorandum item, these figures are not reflected in the totals above. This is consistent with the approach taken in the budget where the budget impact of most measures is presented excluding the impact on PDI. If the reader would like a complete picture of the total aggregate, then these figures would need to be added to the figures above. For further information on government borrowing and financing please refer to the PBO's online budget glossary.⁴

(b) A positive number for the fiscal balance indicates an increase in revenue or a decrease in expenses or net capital investment in accrual terms. A negative number for the fiscal balance indicates a decrease in revenue or an increase in expenses or net capital investment in accrual terms. A positive number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms.

- Indicates nil.

⁴ Online budget glossary – Parliamentary Budget Office (pbo.gov.au)