



| LGBTIQA+ – health and social services – national inquiry into conversion movement | |
|---|-------------------|
| Party: | Australian Greens |
| <p>Summary of proposal:</p> <p>The proposal would establish a national, government-led inquiry into the ex-gay/ex-trans/conversion movement, including its prevalence, practices and impact on the experiences on LGBTIQA+ Australians.</p> <p>The proposal would start on 1 July 2026.</p> | |
| <p>Additional information (based on further advice provided):</p> <p>The proposal has 2 components as follows:</p> <ul style="list-style-type: none">• component 1: in addition to the inquiry into the ex-gay/ex-trans/conversion movement, this component would provide:<ul style="list-style-type: none">– \$1 million in funding per year ongoing, indexed to the Consumer Price Index (CPI), for LGBTIQA+ organisations and peer support groups to deliver self-advocacy programs for survivors of conversion practices– \$0.5 million in funding per year over 3 years from 1 July 2026 to conduct public health and awareness campaigns– \$4 million per year ongoing, indexed to CPI, for health practitioners to undertake the professional development to work with survivors.• component 2: would provide \$1 million per year ongoing, indexed to CPI, to research and develop culturally appropriate interventions and communications strategies. <p>Departmental costs for administered programs are to be from within the administered cap.</p> | |

Costing overview

The proposal would be expected to decrease the fiscal and underlying cash balances by around \$25.0 million over the 2025-26 Budget forward estimates period (see Table 1). This impact reflects an increase in administered and departmental expenses.

The proposal would be expected to have an impact beyond the 2025-26 Budget forward estimates period. A breakdown of the financial implications (including separate public debt interest (PDI) tables) over the period to 2035-36 is provided at Attachment A.

The Parliamentary Budget Office (PBO) has not made any assessment as to whether the specified funding would be sufficient to meet the objectives of the proposal.

Table 1: LGBTIQ+ – health and social services – national inquiry into conversion movement – Financial implications (\$m)^{(a)(b)}

| | 2025-26 | 2026-27 | 2027-28 | 2028-29 | Total to 2028-29 |
|-------------------------|---------|---------|---------|---------|------------------|
| Fiscal balance | - | -11.5 | -6.7 | -6.8 | -25.0 |
| Underlying cash balance | - | -11.5 | -6.7 | -6.8 | -25.0 |

(a) A positive number represents an increase in the relevant budget balance; a negative number represents a decrease.

(b) PDI impacts are not included in the totals.

- Indicates nil.

Key assumptions and methodology

Component 1

The inquiry is assumed to take 12 months, with 10 staff. Costs were calculated using the PBO's departmental cost calculator, with a provision for additional supplier costs to cover public hearings and evidence gathering.

Funding for self-advocacy programs and health practitioner professional development were both capped in the first year, then indexed by the CPI. Departmental expenses were estimated based on the cost of administering similar programs and are included within the capped funding amounts. Administered expenses are as specified in the proposal, less expected departmental expenses.

Funding for a public awareness campaign was capped at a fixed annual amount of departmental expenses for 3 years as specified in the proposal.

Component 2

Component 2 was capped in the first year, then indexed by the CPI. Departmental expenses were estimated based on the cost of administering similar programs and are included within the capped funding amount. Administered expenses are as specified in the proposal, less expected departmental expenses.

For both components, we assume that no funds allocated to a given year are left unspent.

Financial implications were rounded consistent with the PBO's rounding rules.¹

Data sources

Commonwealth of Australia (2025) *Pre-election Economic and Fiscal Outlook 2025*, Commonwealth of Australia.

Departmental expenses were informed by similar measures in the Commonwealth budgets from 2015-16 to 2021-22.

¹ <https://www.pbo.gov.au/for-parliamentarians/how-we-analyse/pbo-rounding-rules>

Attachment A – LGBTIQ+ – health and social services – national inquiry into conversion movement – Financial implications

Table A1: LGBTIQ+ – health and social services – national inquiry into conversion movement – Fiscal and underlying cash balances (\$m)^(a)

| | 2025-26 | 2026-27 | 2027-28 | 2028-29 | 2029-30 | 2030-31 | 2031-32 | 2032-33 | 2033-34 | 2034-35 | 2035-36 | Total to 2028-29 | Total to 2035-36 |
|--|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|------------------|------------------|
| Expenses | | | | | | | | | | | | | |
| Administered | | | | | | | | | | | | | |
| <i>Component 1: Self-advocacy programs</i> | - | -0.9 | -1.0 | -1.0 | -1.0 | -1.0 | -1.1 | -1.1 | -1.1 | -1.2 | -1.2 | -2.9 | -10.6 |
| <i>Component 1: Professional development</i> | - | -3.7 | -3.9 | -4.0 | -4.1 | -4.2 | -4.3 | -4.4 | -4.5 | -4.6 | -4.7 | -11.6 | -42.4 |
| <i>Component 2: Research</i> | - | -0.9 | -1.0 | -1.0 | -1.0 | -1.0 | -1.1 | -1.1 | -1.1 | -1.2 | -1.2 | -2.9 | -10.6 |
| Total – administered | - | -5.5 | -5.9 | -6.0 | -6.1 | -6.2 | -6.5 | -6.6 | -6.7 | -7.0 | -7.1 | -17.4 | -63.6 |
| Departmental | | | | | | | | | | | | | |
| <i>Component 1: Inquiry</i> | - | -5.0 | - | - | - | - | - | - | - | - | - | -5.0 | -5.0 |
| <i>Component 1: Awareness campaign</i> | - | -0.5 | -0.5 | -0.5 | - | - | - | - | - | - | - | -1.5 | -1.5 |
| <i>Departmental administration costs</i> | - | -0.5 | -0.3 | -0.3 | -0.3 | -0.3 | -0.3 | -0.3 | -0.4 | -0.4 | -0.4 | -1.1 | -3.5 |
| Total – departmental | - | -6.0 | -0.8 | -0.8 | -0.3 | -0.3 | -0.3 | -0.3 | -0.4 | -0.4 | -0.4 | -7.6 | -10.0 |
| Total (excluding PDI) | - | -11.5 | -6.7 | -6.8 | -6.4 | -6.5 | -6.8 | -6.9 | -7.1 | -7.4 | -7.5 | -25.0 | -73.6 |

(a) A positive number for the fiscal balance indicates an increase in revenue or a decrease in expenses or net capital investment in accrual terms. A negative number for the fiscal balance indicates a decrease in revenue or an increase in expenses or net capital investment in accrual terms. A positive number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates a decrease in receipts or an increase in payments or net capital investment in cash terms.

- Indicates nil.

Table A2: LGBTIQ+ – health and social services – national inquiry into conversion movement – Memorandum item: Public Debt Interest (PDI) impacts – Fiscal and underlying cash balances (\$m)^{(a)(b)}

| | 2025-26 | 2026-27 | 2027-28 | 2028-29 | 2029-30 | 2030-31 | 2031-32 | 2032-33 | 2033-34 | 2034-35 | 2035-36 | Total to 2028-29 | Total to 2035-36 |
|---------------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------------------|---------------------|
| <i>Fiscal balance</i> | - | -0.3 | -0.7 | -1.0 | -1.3 | -1.7 | -2.1 | -2.5 | -2.9 | -3.4 | -3.8 | -2.0 | -19.7 |
| <i>Underlying cash balance</i> | - | -0.2 | -0.6 | -0.9 | -1.3 | -1.6 | -2.0 | -2.4 | -2.8 | -3.2 | -3.7 | -1.7 | -18.7 |

- (a) As this table is presented as a memorandum item, these figures are not reflected in the totals above. This is consistent with the approach taken in the budget where the budget impact of most measures is presented excluding the impact on PDI. If the reader would like a complete picture of the total aggregate, then these figures would need to be added to the figures above. For further information on government borrowing and financing please refer to the PBO's online budget glossary.²
- (b) A positive number for the fiscal balance indicates an increase in revenue or a decrease in expenses or net capital investment in accrual terms. A negative number for the fiscal balance indicates a decrease in revenue or an increase in expenses or net capital investment in accrual terms. A positive number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates a decrease in receipts or an increase in payments or net capital investment in cash terms.
- Indicates nil.

² [Online budget glossary – Parliamentary Budget Office \(pbo.gov.au\)](https://pbo.gov.au/)