

ECR-2025-1883

Boyer Paper Mill	
Party:	Australian Labor Party

Summary of proposal:

The proposal would provide \$24 million over 5 years to support the Boyer Paper Mill in Tasmania.

The funding would be distributed as \$9 million in upfront support over the first 2 years to help Boyer stabilise its operations (\$4.5 million per year), and \$15 million for electrification investments over 3 years from 2027-28 (\$5 million per year).

The proposal would be non-ongoing and start from 1 July 2025.

## Costing overview

The proposal would be expected to decrease the fiscal and underlying cash balances by around \$19 million over the 2025-26 Budget forward estimates period (see Table 1). This impact reflects an increase in administered expenses.

The proposal would be expected to have an impact beyond the 2025-26 Budget forward estimates period. A breakdown of the financial implications (including separate public debt interest (PDI) tables) over the period to 2035-36 is provided at Attachment A.

The Parliamentary Budget Office (PBO) has not made any assessment as to whether the specified funding would be sufficient to meet the objectives of the proposal.

Table 1: Boyer Paper Mill - Financial implications (\$m)<sup>(a)(b)</sup>

	2025-26	2026-27	2027-28	2028-29	Total to 2028-29
Fiscal balance	-4.5	-4.5	-5.0	-5.0	-19.0
Underlying cash balance	-4.5	-4.5	-5.0	-5.0	-19.0

<sup>(</sup>a) A positive number represents an increase in the relevant budget balance; a negative number represents a decrease.

## Key assumptions and methodology

The proposal is capped at a fixed amount, distributed over 5 years from the commencement date as specified. As funding would be provided to the Boyer Paper Mill directly, there would be no significant departmental costs, and these would be absorbed by the relevant department. Administered costs are as specified. We assume that no funds allocated to a given year are left unspent.

Financial implications were rounded consistent with the PBO's rounding rules.<sup>1</sup>

<sup>(</sup>b) PDI impacts are not included in the totals.

<sup>&</sup>lt;sup>1</sup> https://www.pbo.gov.au/for-parliamentarians/how-we-analyse/pbo-rounding-rules

## Data sources Commonwealth of Australia (2025) *Pre-election Economic and Fiscal Outlook 2025,* Commonwealth of Australia.

## Attachment A – Boyer Paper Mill – Financial implications

Table A1: Boyer Paper Mill – Fiscal and underlying cash balances (\$m)(a)

	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	2031-32	2032-33	2033-34	2034-35	2035-36	Total to 2028-29	Total to 2035-36
Expenses													
Total – administered	-4.5	-4.5	-5.0	-5.0	-5.0	-	-	-	-	-	-	-19.0	-24.0
Total (excluding PDI)	-4.5	-4.5	-5.0	-5.0	-5.0	-	-	-	-	-	-	-19.0	-24.0

<sup>(</sup>a) A positive number for the fiscal balance indicates an increase in revenue or a decrease in expenses or net capital investment in accrual terms. A negative number for the fiscal balance indicates a decrease in revenue or an increase in expenses or net capital investment in accrual terms. A positive number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates a decrease in receipts or an increase in payments or net capital investment in cash terms.

Table A2: Boyer Paper Mill – Memorandum item: Public Debt Interest (PDI) impacts – Fiscal and underlying cash balances (\$m)<sup>(a)(b)</sup>

	2025-26	2026-27	2027-28	2028-29	2029-30	2030-31	2031-32	2032-33	2033-34	2034-35	2035-36	Total to 2028-29	Total to 2035-36
Fiscal balance	-0.1	-0.3	-0.5	-0.8	-1.0	-1.2	-1.2	-1.3	-1.4	-1.4	-1.5	-1.7	-10.7
Underlying cash balance	-0.1	-0.3	-0.5	-0.7	-1.0	-1.1	-1.2	-1.3	-1.3	-1.4	-1.5	-1.6	-10.4

<sup>(</sup>a) As this table is presented as a memorandum item, these figures are not reflected in the totals above. This is consistent with the approach taken in the budget where the budget impact of most measures is presented excluding the impact on PDI. If the reader would like a complete picture of the total aggregate, then these figures would need to be added to the figures above. For further information on government borrowing and financing please refer to the PBO's online budget glossary.<sup>2</sup>

Indicates nil.

<sup>(</sup>b) A positive number for the fiscal balance indicates an increase in revenue or a decrease in expenses or net capital investment in accrual terms. A negative number for the fiscal balance indicates a decrease in revenue or an increase in expenses or net capital investment in accrual terms. A positive number for the underlying cash balance indicates an increase in receipts or a decrease in payments or net capital investment in cash terms. A negative number for the underlying cash balance indicates a decrease in receipts or an increase in payments or net capital investment in cash terms.

<sup>&</sup>lt;sup>2</sup> Online budget glossary – Parliamentary Budget Office (pbo.gov.au)